



Programme for Prevention, Preparedness and Response to Floods in the Western Balkans and Turkey – IPA FLOODS

“IPA FLOODS – VARAŽDIN 2017”

Field Exercise – Lot 2



IPA FLOODS - VARAŽDIN 2017

09 – 13 October 2017

EXERCISE INFORMATION

Provided by the Consortium composed of:

- **Italy: Civil Protection Department (DPC)**
- **Slovenia: Administration of the Republic of Slovenia for Civil Protection and Disaster Relief (URSZR)**
- **Croatia: National Protection and Rescue Directorate of the Republic of Croatia (DUZS)**
- **Sweden: Civil Contingencies Agency (MSB)**
- **Germany: Federal Agency for Technical Relief (THW)**
- **Italy: Studiare Sviluppo**



by Angelo Borrelli



by Dragan Lozančić



On behalf of a Consortium consisting of the Italian Civil Protection Department (DPC), Administration of Republic of Slovenia for Civil Protection and Disaster Relief (URSZR), Croatian National Protection and Rescue Directorate (DUZS), German Federal Agency for Technical Relief (THW), Swedish Civil Contingencies Agency (MSB) and Studiare Sviluppo, we would like to express our warmest welcome to all multinational HCP and FC modules embers, EUCPT and TAST experts, trainers, evaluators, and observers who are joining us in the field exercise called “IPA FLOODS – VARAŽDIN 2017” within the European Union’s **Programme for Prevention, Preparedness and Response to Floods in the Western Balkans and Turkey - IPA FLOODS**.

We are very pleased that this exercise has joined together so many international stakeholders and experts who will practice their knowledge and skills and furthermore contribute to better disaster preparedness for floods response operations under Union Civil Protection Mechanism.

We wish you a pleasant stay and a fruitful exercise in Croatia.

Angelo Borrelli

Director General
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Acronyms and Abbreviations

CPM	Civil Protection Modules
DG	Director General
DG ECHO	Directorate General for Humanitarian Aid and Civil Protection
DPC	Italian Civil Protection Department
DPPI SEE	Disaster Prevention and Preparedness Initiative for South-Eastern Europe
DSEC	Detailed Scenario Events Catalog
DUZS	National Protection and Rescue Directorate of the Republic of Croatia
FC	Flood Containment
EPT	Exercise Planning Team
ERCC	Emergency Response Coordination Centre
EU	European Union
EUCPT	European Civil Protection Team
FX	Field Exercise
HCP	High Capacity Pumping
HNS	Host Nation Support
IPA	Instrument for Pre-accession Assistance
ISRBC	International Sava River Basin Commission
LEMA	Local Emergency Management Agency
MSB	Swedish Civil Contingencies Agency
NEC	National Exercise Coordinators
OSOCC	On-site Operations Coordination Centre
RDC	Reception and Departure Center
SOP	Standard Operating Procedures
TAST	Technical Assistance Support Team
THW	German Federal Agency for Technical Relief
TTX	Table-top Exercise
UCPM	Union Civil Protection Mechanism
URSZR	Administration of the Republic of Slovenia for Civil Protection and Disaster Relief



1. INTRODUCTION

The Programme for Prevention, Preparedness and Response to Floods in the Western Balkans and Turkey is intended to increase Beneficiaries capacity to ensure proper flood risk management at a national, regional and EU levels, and is composed of two lots.

Beneficiary countries for Lot 2 are (Albania, Bosnia and Herzegovina, the former Yugoslav Republic of Macedonia, Kosovo¹, Montenegro, Serbia and Turkey). Lot 2 started on July 2015 and will be running until 21 January 2018, will contribute to increase Beneficiaries capability to develop effective national civil protection systems and collaborate in a coherent manner in dealing with floods at regional/European level (prevention, preparedness and response) by implementing capacity building for flood preparedness and response through establishment of multinational civil protection modules for flood response – High Capacity Pumping (HCP) and Flood Containment (FC). Target Groups of Lot 2 are the Disaster Management Authorities.

The main activities under LOT 2 will be structured in 5 working packages (WP) described as follows:

- Development of multinational Civil Protection Modules for High Capacity Pumping and Flood Containment involving all beneficiaries in line with EU framework and practices;
- Establishment of Standard Operating Procedures according to the EU Guidelines for Standard Operating Procedures (SOPs) and based on the experience of existing EU (multinational) Civil Protection Modules;
- Development of border-crossing and Host Nation Support (HNS) protocols according to the EU Guidelines on Host Nation Support in order to ensure rapid and effective deployment of the Civil Protection Modules to the affected country;
- Organisation of a regional field exercise IPA FLOODS – VARAŽDIN 2017 in Varaždin County, Republic of Croatia, for the multinational Civil Protection Modules including the participation of Civil Protection Modules of the same type from the Participating States of the Union Civil Protection Mechanism.

¹ This designation is without prejudice to positions on status, and is in line with UNSCR 1244/99 and the ICJ Opinion on the Kosovo declaration of independence



Table - Top exercise (TTX)

On 9 October 2017 a TTX with CPX features will be conducted. During this exercise part, the process of requesting for international assistance and responding to an international request for assistance will be tested and trained. All seven Beneficiary countries and three Consortium partners (Croatia, Germany and Italy) will participate from their Headquarter locations including civil protection and where possible also representatives of border police, customs and foreign affairs authorities.

The Emergency Response Coordination Centre (ERCC) participates at the TTX from Brussels. The TTX will focus on alert, mobilisation and deployment procedures for international civil protection interventions; including also information gathering about the disaster, preparing a request for assistance and preparing an offer to a request for international assistance.

Field Exercise (FX)

The Field Exercise from 10 to 13 October 2017 is the continuation of the Table Top Exercise by including operational means of the Beneficiary countries with a focus mainly on operational cooperation of all involved partners after a large scale floods. The philosophy is to provide to multinational CPMs with a realistic and suitable scenario and adequate location that offer in an optimal way exercise and training possibilities in a multinational environment and EU context, including exercising different flood defence technics. A European Civil Protection Team (EUCPT) participates as well and it will be supported by a Technical Assistance Support Team (TAST).

2. AIM AND OBJECTIVES

The main aim of the IPA FLOODS – VARAŽDIN 2017 is to exercise the cooperation within the framework of the Union Civil Protection Mechanism after large-scale floods. The overall objective is to train and to improve the cooperation of the multinational CPMs for High Capacity Pumping and for Flood Containment in the field and the international coordination structures in an international environment. Nevertheless, flood defence activities will be exercised, which are focus of the exercise.



3. PARTICIPATING TEAMS

Participating teams in the exercise are four CPM's from IPA FLOODS Beneficiaries (two multinational Civil Protection Modules - CPMs High Capacity Pumping “HCP North” and “HCP South” and two multinational Civil Protection Modules – CPMs Flood Containment “FC North” and “FC South”) including their team management, operations and logistics.

Module	Country	Personal	Vehicles	Response capacity
IPA HCP North	Bosnia and Herzegovina Montenegro Serbia	31	11	Pumps
IPA HCP South	Albania The former Yugoslav Republic of Macedonia Kosovo* Turkey	47	12	Pumps
IPA FC North	Bosnia and Herzegovina Montenegro Serbia	32	11	300 meter flood barriers
IPA FC South	Albania The former Yugoslav Republic of Macedonia Kosovo* Turkey	46	14	400 meter flood barriers
HCP	Germany	14	5	2 pumps
HCP	Italy	26	11	1 pump 1 boat
TOTAL		196	64	



From national and local level following operational services will be involved in the field exercise:

1. Firefighting Association – City of Varaždin
2. Firefighting Association – City of Ludbreg
3. Firefighting Association – Municipality of Trnovec Bartolovečki
4. Firefighting Association – Municipality of Veliki Bukovec
5. Firefighting Association – Municipality of Mali Bukovec
6. Croatian Mountain Rescue Service
7. Croatian Red Cross
8. Diving club Drava
9. Police Administration Varaždin County
10. Emergency Medical Service – Varaždin County

4. EXERCISE SCENARIO

Over the last ten days, a prolonged rain period has caused a sudden increase in water levels with flood risks in the central Europe. The competent authorities in Croatia are providing information on the arrival of the big water wave on the rivers Drava, Sava and Mura. The situation at the moment is under control and there are no significant overflows in the river beds and the reinforcement for embankment is under way. All services are in the state of readiness.

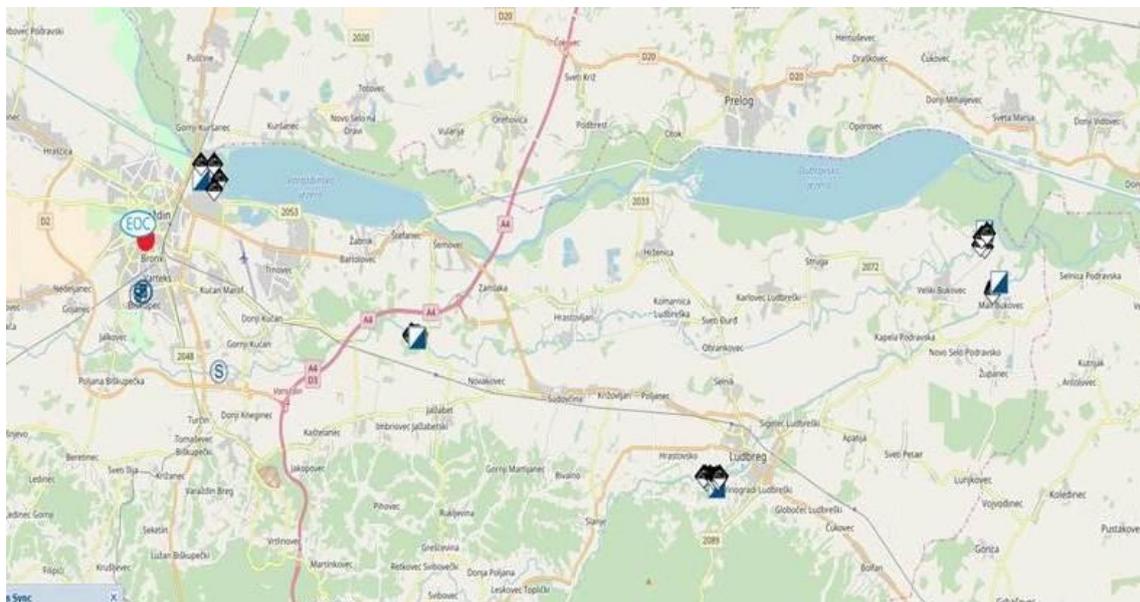
All services are put in the state of readiness and situation along the river basins of Sava, Drava and Mura is closely monitored. On October 08, in the afternoon hours, the peak of the water level of the Mura River has reached the Republic of Croatia, while the peak of the water level of the Sava River is expected in Sisak in the morning hours of October 09. So far, around 100.000 of sand bags have been placed for elevating and reinforcing the embankment.

Initial information is that there are 3 casualties and 15 people with minor and major injuries. Firefighting units, Mountain Rescue Service, civil protection, Croatian military and emergency medical service from Međimurje and Varaždin County area are all involved in the evacuation. All activities are coordinated by regional Civil Protection Headquarter. They sent the NRPD the request for assistance.

The meeting of Civil Protection Headquarter of the Republic of Croatia is planned for this evening, October 8, 2017 at 19:00. The need for requesting international assistance will be discussed.

5. EXERCISE LOCATION

The main locations are in the broader area of Varaždin County



The Base of Operations (BoO)

All modules are accommodated in the Base of Operations (BoO) at premises of the Voluntary Fire-fighting Association (FFA) Biškupec in the City of Varaždin. Modules have to be self-sufficient in the BoO in terms of accommodation (they need to bring their own tents, beds, sleeping bags, generators, heating, lightening, etc.), fuel, catering and drinking water. Sanitation facilities (showers, toilets, etc.) will be provided from host nation as well as the available parking space for vehicles and vessels. The EXCON staff, evaluators and trainers are accommodated in the hotel TURIST in Varaždin.

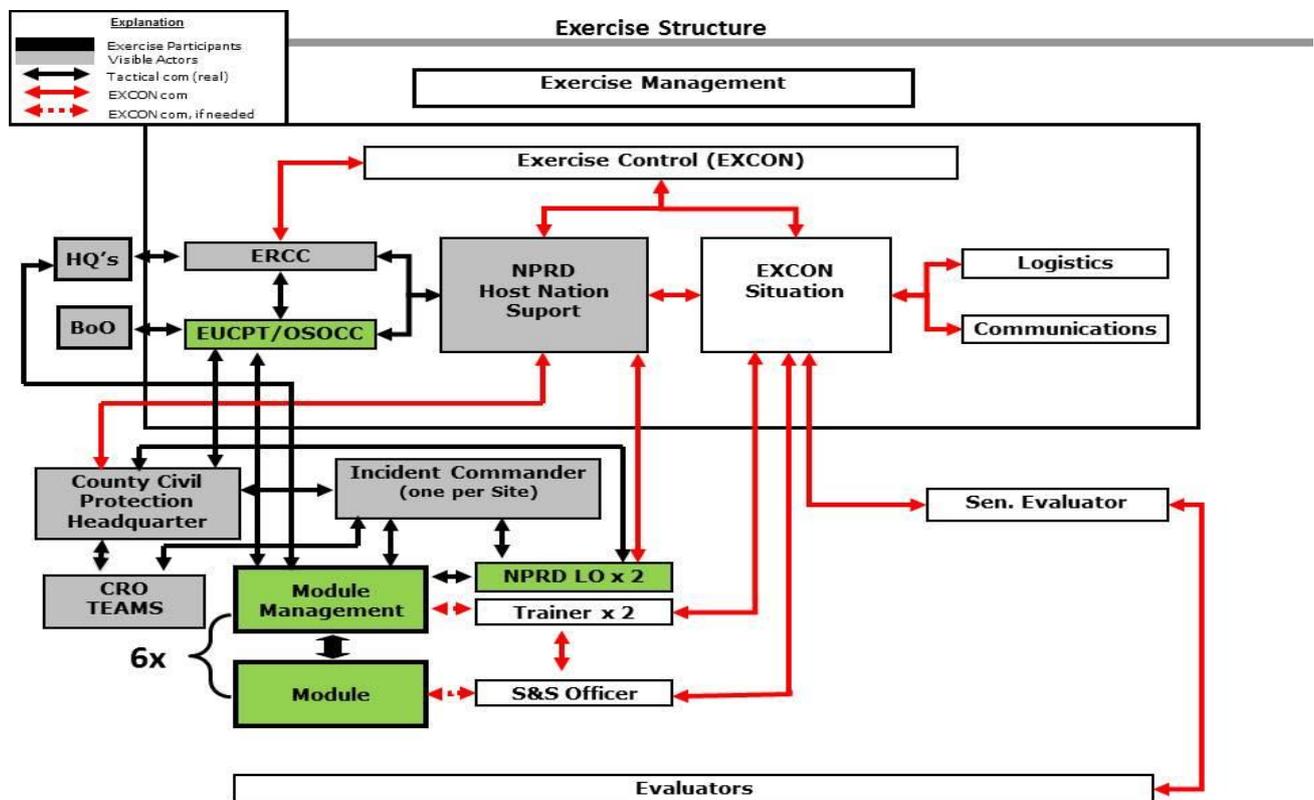




6. TIMEFRAME AND STRUCTURE

The Table-Top Exercise (TTX) starts on Monday, 9 October 2017 and ends in the afternoon/evening of 9 October 2017. The Field Exercise starts with arrival of the teams on Tuesday, 10 October 2017, while the departure is planned for Friday, 13 October 2017.

The EXCON consists of the senior exercise controller supported by a team organized in a monitoring cell (EXCON Situation), a logistics cell as well as a communications cell. The exercise control is responsible for the steering of the exercise, by monitoring of all on-going activities and by implementing the timing according to the DSEC and triggers additional injects with prepared role players. The EXCON is directly connected to the trainers delivering permanently information from the different modules/EUCPT activities. Furthermore, the EXCON works in very close cooperation with the NPRD, and ERCC which are part of the scenario and at the same time connected to the EXCON.





7. HOST NATION SUPPORT

The Republic of Croatia activates its Host Nation Support system that includes logistical support and coordination of different activities.

Comprehensive support includes:

- support at the pre-identified border crossings (entry points) including customs
- providing an escort from highway exit Varaždin City to the Reception and Departure Centre and to Base of Operations
- providing liaison officers on disposal to each Module and EUCPT/TAST
- identification of petrol stations for refuelling
- identification of mechanics for vehicles and equipment
- identifying a suitable area for a Base of Operations supporting the establishing and running of the BoO
- sanitation facilities within BoO
- OSOCC hardware (tents, tables, chairs, flip charts, boards, etc.)
- accommodation of EUCPT and TAST
- providing emergency medical assistance, safety and security
- making available communication frequencies (during RDC procedures and via virtual OSOCC during TTX).

8. SAFETY AND SECURITY

The exercise organizers are responsible for creating a safe and secure exercise environment. In order to guarantee such an environment, the organizer has drafted a specified safety and security strategy including designated Safety and Security Officers (SSO). The organizers accept liability for accidents accruing during IPA FLOODS – VARAŽDIN 2017. Liability is not attributable to gross negligence and/or failure to act. The safety and security measures are compulsory. The responsibility for complying with those measures by the participating team members falls upon both, themselves and their respective team leaders. The basis of the safety organization is a risk assessment of the exercise.



9. OBSERVERS

The observers will have the opportunity to visit the exercise site and get the opportunity to observe the operations and cooperation of the participating teams in the field. Observers do not directly participate in the exercise; rather, they observe selected segments of the exercise as they unfold, while remaining separated from direct exercise activities. Observers view the exercise from a designated observation area and are asked to remain within the observation area during the exercise. The observers programme will be organized for participants from Beneficiary countries, Mechanism Participating States, Consortium Partners, European Commission, RCC, DPPI SEE, ISRBC, Consortium and Beneficiary countries Embassies in Croatia and EC Representation in Croatia.

10. MEDIA

During the exercise, there are in general two structures in place dealing with media issues:

1. **Real Media:** The responsibility to deal with **real media** and to coordinate access of journalists to the exercise site, as well as to organize interviews and press
2. **Simulated media:** For training purposes participants in the exercise are confronted with simulated media representatives. The responsibility for their activities lies with the EXCON.

11. EVALUATION

The evaluation of the exercise is planned, conducted and analysed by an evaluation expert (non-key expert) accompanied by a small evaluators team. The evaluation is done in close cooperation with the EXCON as well as with the trainers and the involved role-players. The evaluators will assess and document the overall exercise structure and conduction of the exercise as well as the performance of the participating teams, without pinpointing on specific teams or actions.